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PROCUREMENT POLICY V4

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Procurement Policy

1 PURPOSE

The purpose of this document is to set out the policy for the procurement of goods (also referred to as supplies), services and works by ETBs and to ensure that procurement throughout ETBs is conducted in accordance with National and European Union Public Procurement Regulations & Directives, Legislation, Policy and Guidelines. There is an onus on public bodies to ensure that the public procurement function is discharged ethically, honestly, and fairly in a manner that secures best value for money. This policy should be read in conjunction with relevant ETB financial policies.

2 ABBREVIATIONS

OJEU: Official Journal of the European Union	C&AG: Comptroller and Auditor General
DoE: Department of Education	CWMF: Capital Works Management Framework
OGP: Office Government Procurement	EPS: Education Procurement Services
ETB: Education Training Board	DFHERIS: Department of Further and Higher Education, Research, Innovation and Science

3 PROCUREMENT OBJECTIVES

Procurement means the acquisition, whether under formal contract or not, of works, supplies and services by ETB's. Procurement ranges from the purchase of routine supplies or services to formal tendering.

Procurement shall always be undertaken with the over-riding objectives of:

- Securing maximum Value for Money (VFM). VFM is not necessarily the cheapest option but rather the most economically advantageous. Effective planning, monitoring, appraisal and evaluation systems are critical to delivering on this objective.
- Complying with all relevant legislation and guidelines.
- Aligning with the ETB's strategy
- Risk Management
- Aligning with sustainability and green objectives

In pursuing these objectives, ETBs also requires that:

- Competitive bidding and tender processes are performed
- Suppliers are appropriately selected and authorised for use
- Suppliers are monitored for financial and non-financial performance
- Works, goods and services are purchased only with proper authorisation

- Life cycle costing, which considers overall total cost, i.e., sum of acquisition and life cycle ownership cost of an item, is used rather than initial purchase cost
- Goods and services received are correctly recorded
- Payments are only made for goods and services received and authorised

4 PUBLIC PROCUREMENT PRINCIPLES

The Treaty of Rome on the functioning of the EU applies to all procurement activity regardless of value. The procurement of Goods/Supplies, Services or Works in the public sector must comply with the Treaty's fundamental procurement principles:

- **Transparency:** All procurement activities are open and transparent with necessary information provided to all. Procurement intentions and decisions should be advertised publicly.
- **Equal treatment and Non-Discrimination:** The same rules apply to all with equal rights of access. Decisions are to be based on objectivity and fairness.
- **Proportionality:** All measures used must be both necessary and appropriate in relation to the objective *i.e.* the award of contract. No excessive or disproportionate conditions, criteria, or rules are to be applied.
- **Mutual Recognition:** Equal validity is to be given to qualifications / standards applicable in other Member States.

5 GENERAL PRINCIPLES

The Procurement Policy recognises that decentralized purchasing is the most appropriate method to achieve the purchasing objectives within the ETB. Budget Holders must use suitable centrally negotiated contract agreements where they exist to maximise purchasing power for the whole ETB and to obtain optimum value for money. In specialist areas the subject matter expert will identify the technical requirements and specification and arrange competitive quotations and / or tenders as appropriate in agreement with the Procurement Department. Where centralised purchasing arrangements in the form of suitable Framework Agreements are available from either the Office of Government Procurement or the Education Procurement Service, these Framework Agreements will be utilised for procurement. If better value for money can be obtained from an alternative supplier benchmarked against an existing framework, budget holders must consult with ETB procurement departments and comply with procurement rules. Full records must be maintained with price and quality comparisons against the OGP existing framework supplier to justify this decision. The full cost of procurement should always be considered, and benchmarking should be on a like for like basis. The ETB is committed to the pursuit of excellence and recognises the importance of good procurement practice to obtain Value for Money, compliance & risk management and to ensure the ETB's funds are used to best effect.

5.1 EU DIRECTIVE - ARTICLE 5.2

DIRECTIVE 2014/24/EU OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 26th February 2014 on public procurement and repealing Directive 2004/18/EC

Article 5.2 states “that where a separate operational unit is independently responsible for its procurement, or certain categories thereof, the values may be estimated at the level of the unit in question”

Please review in conjunction with Article 5.2 [guidance document](#).

6 ACCOUNTABILITY

Procurement transactions and decisions must, in all respects, be fair, equitable and ensure value for money (VFM). Contracting Authorities must be able to justify decisions made and actions taken. All decisions may be subject to legal scrutiny. Procurement practices are subject to audit and scrutiny under the Comptroller and Audit General (Amendment) Act 1993 and Accounting Officers are publicly accountable for expenditure incurred. Contracting Authorities are responsible for establishing arrangement for ensuring the proper conduct of their affairs including conformance to standards of good governance and accountability with regard to procurement.

6.1 ETB BOARD¹

ETB management and ultimately the Board, should ensure that there is an appropriate focus on good practice in purchasing and that procedures are in place to ensure compliance with procurement policy and guidelines.

Section 8.13 of the Code of Practice for the Governance of ETBs states: “The Board should satisfy itself that procurement policies and procedures have been developed and published to all staff”.

6.2 EXECUTIVE MANAGEMENT

The Chief Executive is the Accounting Officer for the ETB. Reporting to the Chief Executive, the Director of Organisation Support and Development is responsible for the Governance and Management of the ETB’s administration and oversees the management of the ETB’s resources across the Human Resources, Corporate Services, Finance, Procurement, Land & Buildings and ICT Functions.

6.3 ROLE OF MANAGER WITH RESPONSIBILITY FOR PROCUREMENT

The Head of Corporate Services is responsible for Procurement and reports to the Director of Organisation, Support and Development (OSD). She has oversight of its implementation. She is supported by the Procurement Officer and the Buildings Officer.

The organisation has a hybrid approach to procurement where smaller projects (below €25,000) are managed by the relevant budget holder in each Administration Office, School or Centre, and larger good and services projects over €25,000 are managed centrally through the Procurement Officer in Corporate Services. All procurement relating to minor works, buildings and capital works are administered through the Buildings Officer, save for those captured through procurement using Article 5.2 of the DIRECTIVE 2014/24/EU OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 26th February 2014 on public procurement and repealing Directive 2004/18/EC.

¹ From [Code of Practice for the Governance of ETBs](#)

7 LEGISLATION

Purchasing within the ETB is subject to the legislative requirements of EU Regulation and Directives as embodied in, and enforceable via, Irish law.

1. Legislation (Directives, Regulations)
2. Government Policy (Circulars etc.)
3. Capital Works Management Framework for Public Works and Construction-related Services
4. General Procurement Guidelines for Goods and Services

The ETB is classified as a “*Body Governed by Public Law – Sub Central*” under the EU Public Sector due to the way in which it receives funding.

EU Directives require that all purchase requirements (tenders) above “*Threshold Values*” are open to European Competition. Tenders with a value above the applicable Threshold Value must be published in the supplement to the Official Journal of the European Union (OJEU), and a set process with prescribed timescales for tendering etc. must be followed. Below threshold value requirements warrant a competitive process to satisfy the Irish Government Procurement Rules.

8 THRESHOLDS & APPROVAL LEVELS

8.1 TENDERING THRESHOLDS

A competitive process is the best method of securing value for public money and the thresholds below are the minimum standards required. The current thresholds for quotations and tenders are as follows:

GOODS AND SERVICES ^{2 3}	
Threshold (exclusive of VAT)	Requirements ⁴
< €5,000	One verbal or written quote
> €5,000 - < €50,000	Seek three written quotes
> €50,000 - < €221,000	eTender - National
> €221,000	eTender - OJEU
>€750,000	Light Touch Regime (Annex XIV)
WORKS RELATED SERVICES (including Design Contests)	
Threshold (exclusive of VAT)	Requirements
< € 50,000	Should seek five written quotes
> €50,000 - < €221,000	eTender - National
> €221,000	eTender - OJEU
WORKS & CONCESSIONS	
Threshold (exclusive of VAT)	Requirements
< € 200,000	Seek five written quotes
> €200,000 - < €5,538,000	eTender – National (should be advertised as part of a formal tendering process on eTenders)
> €5,538,000	eTender - OJEU

Works:

The [Capital Works Management Framework \(CWMF\)](#) is a structure that has been developed to deliver the Government's objectives in relation to public sector construction procurement reform. It consists of a suite of best practice guidelines, standard contracts and templates documents that form the four

² [Circular 05/2023 Initiatives to assist SMEs in Public Procurement](#)

³ [Circular 05/2023 FAQ](#)

⁴ Financial thresholds are operational within the Ordering and Invoicing system P2P.

pillars that support the Framework.

However, as the DoE are the main funding body for building works to ETB schools, the DoE have taken the CWMF documents and tailored them to suit school building (Works) projects. The following two guidance documents should be adhered to in terms of Procurement of Contractors to undertake minor works in schools where financed by the DoE:

1. [TGD007 Design Team Procedures for Small Works 7th Edition October 2021](#)
2. [Design Team Procedures - Department of Education](#)

9 CORPORATE PROCUREMENT PLAN

As outlined in [Circular Letter 0002/2019](#) Code of Practice for the Governance of Education and Training Board, each ETB is required to “confirm that a Corporate Procurement Plan has been developed and is being implemented”. To this end the ETB Sector agreed to adopt the Corporate Procurement Plan template, including MAPP (Multiannual Procurement Plan) and submit same each year to ETBI for sectoral collation and onward submission to the OGP/ EPS.

10 CONFLICT OF INTEREST, CONFIDENTIALITY & ETHICS

Conflict of Interest (including any ‘Registrable Interest’ as defined in the Ethics in Public Office Act 1995) refers to situations in which personal interest may compromise, or have the appearance of, or potential for, compromising professional judgement and integrity and, in doing so the best interests of XXETB.

Contracting authorities are required to take “appropriate measures” to prevent, identify and remedy conflicts of interest in the conduct of a procurement procedure to avoid any distortion of competition and to ensure equal treatment of tenderers. A conflict of interest includes any situation where a relevant staff member has directly or indirectly a financial, economic or other personal interest which might be perceived to compromise his or her impartiality and independence in the context of the procurement procedure.

All steps necessary should be taken to ensure Confidential Information remains confidential. To ensure all information, fact, data and other matters of which knowledge is acquired, either directly or indirectly, as a result of activities, comply with current regulations. Use and application of all and any Confidential Information or data (including personal data as defined in the Data Protection Laws) is appropriately maintained and secured.

Separately, public officials who occupy “designated positions” for purposes of the Ethics in Public Office Acts 1995 and 2001 have a statutory obligation to furnish an Annual Statement of Interests disclosing any interest held by the person and any interests held, to the person's actual knowledge, by his or her spouse or civil partner, a child of the person, or a child of a spouse, which could materially influence the person in relation to the performance of his or her official functions.

All ETB employees involved in any way in the Procurement process shall act ethically and should have regard to the following policies:

- i. Ethics
- ii. Hospitality and Gifts Policy
- iii. Code of Conduct

11 CONTRACT MANAGEMENT

Contracts are agreements that are legally enforceable regardless of the document title. The ETB must have a contract with suppliers to provide goods or services. The ETB's standard Purchase Order T&C (available on ETB Website) will apply to all goods and services or until such time that a contract is signed. The basis of any agreement shall be the ETB/OGP/EPS/HEANET standard legal agreements as adjusted to take account of the nature of the services/goods. The contract should enable the establishment of good working relationships, the investment (by both parties) of resources in delivering best in class goods or services in as efficient a way as possible.

12 LEASING

All leasing requires Board and DoE approval in advance of any lease agreement being entered into. Finance leasing is strictly prohibited.

Property leasing and Procurement related issues for Property Acquisition and Disposal of Surplus Property is set out in [DPER Circular 17/2016](#)

13 GRANTS AND ETB PROCUREMENT

In light of the additional number of grants ETBs are securing from other Department bodies and outside agencies *i.e.* Department of Arts, Heritage, Regional, Rural and Gaeltacht Affairs/Department of Youth and Children, Dormant Accounts, SEUPB/PEACE, ERASMUS it is prudent in order to adhere to procurement thresholds and competition requirements that you review, in addition to this policy, the grant conditions and guidance issued initially at application stage and also the grant approval correspondence from the relevant Department/Agency. In some instances, the procurement thresholds will be more onerous than the guide set out at Section 7 Guide to Thresholds (above). In other instances, the ETB will be acting as an intermediary for grant administration only to third party and adhering to this policy will be expected by the third parties at a minimum.

14 RECORD KEEPING

The ETB's Records Management and Retention Policy specifies the period for which records must be retained. All records should be maintained electronically.

All employees involved in purchasing on behalf of the ETB should comply with the requirements of all relevant and applicable legislation. This includes, but is not limited to, ETB Code of Governance, Public Spending Directives and Government Circulars.

15 CONSEQUENCES OF NON-COMPLIANCE WITH PURCHASING POLICY AND PROCEDURES

This policy has been drafted to ensure the ETB meets its legal obligations. Compliance is not open to individual discretion and any breach of the policy will be considered to be a serious matter and may include referral for investigation under the ETB’s disciplinary procedures.

16 IMPLEMENTATION AND REVIEW

This policy will be re-viewed biennially by the Chief Executive Forum in line with best practice, or in light of changes in legislation and guidance from sources such as the ETB Procurement Officers Forum, the ETB Building Officers Forum, the OGP, Internal Audit, C&AG, the Department of Education, Department of Further and Higher Education, Research, Innovation and Science and the Department of Public Expenditure & Reform.

The date of implementation is the date of the Noting by the Board, which is the date of adoption by MSLETB.